

Appendix 1 – Teignbridge Urban Capacity Study Summary Note

Urban Capacity Study

Teignbridge Local Plan Review

July 2020

Produced in Partnership



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Appendix

Settlement Pro-formas for Teignbridge District

1. Introduction

- 1.1 National planning policy is supportive of development on suitable previously developed 'brownfield' land and encourages local planning authorities to support the development of suitable sites within existing settlements for homes¹.
- 1.2 The Local Authorities of Teignbridge, East Devon, Exeter and Mid Devon have worked together to prepare an agreed methodology for preparing an Urban Capacity Study (UCS). This will allow each authority to prepare consistent studies and undertake a comprehensive assessment of the brownfield land opportunities within existing main settlements in each district.
- 1.3 The UCS identifies potential sites and seeks to maximise opportunities within the current built up area in line with national planning policy. However it makes no decision on which sites are likely to be allocated or obtain planning permission. The development potential of individual sites may also be affected by constraints such as the presence of heritage assets, biodiversity, conservation etc. The UCS instead forms part of the evidence base to inform plan-making such as Local or Neighbourhood Plans. If taken forward sites will be subject to further steps in the technical plan preparation process.

2. Approach

- 2.1 The agreed methodology will be followed in each authority area to ensure a consistent approach in identifying potential opportunities for development and growth within existing main settlements. The approach includes desk based research and expert input from specialists in the Local Authorities and Devon County Council which have fed into the assessment.

Methodology
Step 1A – Consistent approach agreed by the Authorities
<p>Step 1B – Selecting the Study Area; Mapping boundaries</p> <p>Study area</p> <p>Defined boundaries of settlements with a population of more than 4,000 are included in the UCS using 2011 census built up area data. (Exeter areas are likely to be based on existing Middle Super Output Areas).</p> <p>Teignbridge will therefore include the following settlements in the UCS: Bovey Tracey & Healthfield, Chudleigh, Dawlish, Kingskerswell, Kingsteignton, Newton Abbot, Teignmouth.</p> <p>Site Size Threshold</p> <p>Sites with a minimum site capacity threshold of 5 is applied. As a guide this is generally a site with an area greater than 0.15ha although there will likely be</p>

¹ NPPF 2019 Paras 68, 117- 119, 137

Methodology
exceptions in Town and City Centres where higher densities exist. This is also consistent with the agreed HELAA methodology (2017).
<p>Step 1C – Exclusion areas</p> <p>The following statutory areas are identified as exclusion areas for potential development as part of the UCS:</p> <ul style="list-style-type: none"> • SACs, SPAs, Ramsar sites (Habitats Regulation Sites) • Ancient woodlands • SSSI
<p>Step 1D – Institutional Constraints</p> <p>The following institutional constraints are considered in this step: Local Green Space, Local Plan Open Space and Green Infrastructure Designations, OS Open Greenspace, Valley Parks.</p> <p>The above institutional constraints are mapped but no blanket exclusions are applied at this point. A judgement is made at stage 3a whether a potential sites is taken through to stage 3b which amongst other considerations will consider the relevance of the institutional constraint identified.</p>
<p>Step 1E – Map areas of constraint</p> <p>There are a number of constraints which do not preclude development but may impact the consideration of sites. Various constraints are mapped and are considered for potential development sites, they include but not limited to: Flood Zones 2 and 3², Conservation Areas, Waste Consultation Zones, TPOs, AQMAs, Public Rights of Way, Listed Buildings and Structures, Steep slopes etc.</p>
<p>Step 1F – Identifying Density Profiles</p> <p>Housing density maps are created for each study area. This offers opportunities for urban intensification of areas and provides an indication as to what constitutes an acceptable density for all opportunity sites that are identified in the study.</p>
<p>Step 2A – Planning and Monitoring Inputs</p> <p>The following sites have been excluded from further consideration given their planning status: Approved Planning Applications, Site Allocations, Brownfield Land Register.</p> <p>The following categories may offer potential for development and therefore are considered as potential sites: recently withdrawn and refused applications, applications yet to be determined, Housing Economic Land Availability Assessment (HELAA) sites.</p>
<p>Step 2B – Council Assets and Opportunities</p> <p>All assets barring schools are considered as potential opportunity sites.</p>

² Flood zone 3 represents a significant constraint and is often suggested as an area of exclusion. However, flood zone 3 covers large areas of the urban areas including Newton Abbot. The Environment Agency provides specific advice to Councils about flood response and defence in major regeneration projects and therefore Flood Zone 3 is identified as a constraint in this step rather than exclusion.

Methodology
<p>Step 2C – Institutional Assets and Opportunities</p> <p>Institutions who may own assets in the UCS Study areas were approached to consider any redundant assets which could contribute to development or regeneration. These institutions include but are not limited to: Church Commissioners, Crown Estate, MoD, National Trust, Royal Mail etc.</p>
<p>Step 2D – Targeted NNDR Potential Sites</p> <p>The National Non-Domestic Ratings (NNDR) list identifies the following business units which were considered as potential sites for the UCS: Beyond Economic Repair, Land Used for Storage and Premises, Fire Damaged, Demolition in Progress, In Disrepair.</p>
<p>Step 2E – Vacant Residential Properties</p> <p>Very large (Council Tax banding F/G/H) long-term vacant (2+ years) are identified as potential sites.</p>
<p>Step 2F – Additional Potential UCS Sites</p> <p>A visual view (GIS/Aerial) of the study area is undertaken to identify any other potential additional sites.</p>
<p>Step 3A – Survey</p> <p>Local policy is considered.</p>
<p>Step 3B – Internal Consultations</p> <p>Sites not discounted at Step 3A are sent to internal experts for comment including but not limited to: Heritage and Conservation, Biodiversity, Environmental Health, Economic Development, Highways Development Management, Green Space and Recreation, Minerals and Waste Planning Teams.</p>
<p>Step 3C – Site review</p> <p>Sites are reviewed for potential delivery.</p>

3. Summary of Findings

- 3.1 By following the approach set out in Chapter 2 of this report, across the wider area, a total of 58 sites are considered as potential sites for development within the identified settlement areas.
- 3.2 A summary of the potential supply in Teignbridge is set out in Table 1 below. For full details on Teignbridge sites please refer to the Appendix which accompanies this report.
- 3.3 Please note the housing figures provided are only indicative of the potential supply of achievable housing land available, it makes no judgement on which sites will be allocated or may obtain planning permission. The development potential of individual sites may be affected following more detailed site surveys of issues such as biodiversity, conservation, protected trees, the presence of heritage assets, etc. The UCS instead forms part of the evidence base to inform plan-making such as Local Plans.

Table 1: Summary of total potential UCS supply by study area		
	Total potential sites	Total potential housing supply
Teignbridge Settlements		
Bovey Tracey (& Heathfield)	7	143
Chudleigh	3	29
Dawlish	9	57
Kingskerswell	2	17
Kingsteignton	7	117
Newton Abbot	18	382
Teignmouth	12	108
Total	58	853

4. Implications for strategic planning

- 4.1 This UCS will identify a potential supply of small sites suitable for residential development within the built up study areas of the 4 planning authority areas. Teignbridge has completed the study and has identified a potential supply of 58 sites delivering potentially up to 850 dwellings in Teignbridge's existing towns.
- 4.2 The housing figures provided are only indicative of the potential supply of achievable housing land available, it makes no decision of which sites are likely to be allocated or obtain planning permission. The development potential of individual sites may be affected by constraints such as biodiversity, conservation, protected trees, the presence of heritage assets, and the need to protect, maintain and enhance urban green spaces, etc.
- 4.3 This report will be published as background evidence to support plan making. Each individual Local Authority will decide how to use the outputs of this study in their own subsequent strategic plan-making including Local Plans.